

## **Emergency Support Function (ESF) 13 Military Support**

**Lead Coordinating Agency:** Florida National Guard

**Support Agencies:** Escambia County Department of Public Safety, Division of Emergency Management  
Escambia County Sheriff's Office  
City of Pensacola Police Department  
Florida Department of Law Enforcement  
Florida Highway Patrol  
United States Coast Guard

### **I. Purpose**

The purpose of Emergency Support Function-13 (ESF-13) is to address coordination of military resources once activated during or after a major or catastrophic disaster. ESF-13 can provide personnel and resources to support preparedness, response, recovery and mitigation in support of the primary emergency management objectives. ESF-13 resources are used when individual agencies are overwhelmed and County Emergency Response Team requests additional military support assistance.

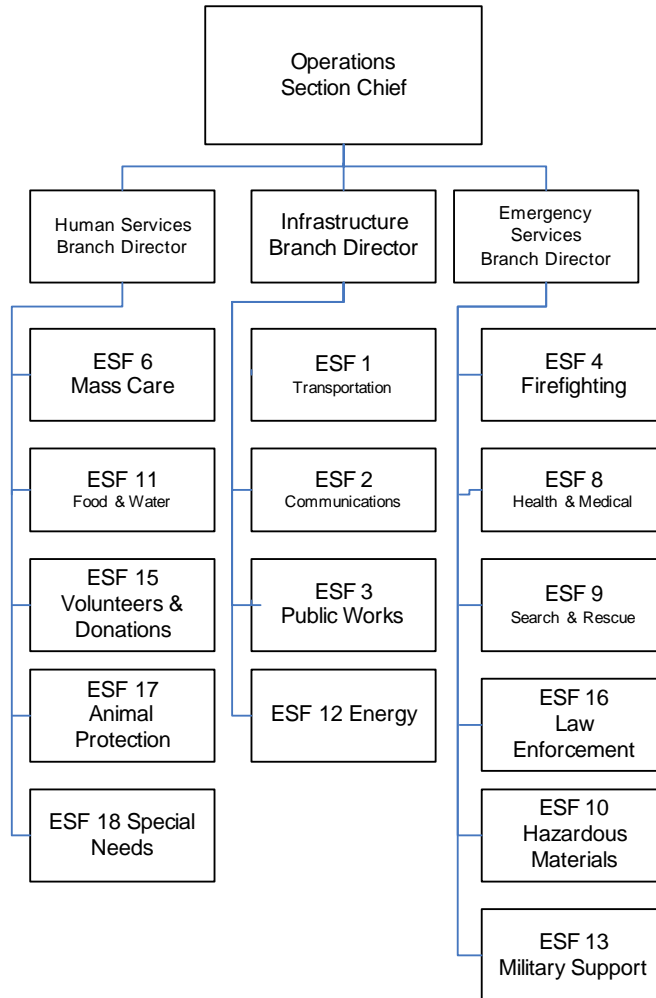
### **II. Concept of Operations**

#### **A. GENERAL**

1. In a major or catastrophic disaster, the Governor of the State of Florida may activate the Florida National Guard so assistance can be provided to the local community. All initial requests would be coordinated through the Logistics Section to the Florida Division of Emergency Management (State EOC).
2. ESF-13 is organized consistent with the State Emergency Operations Center and the requirements of the National Response Plan, the National Incident Management System, and the Incident Command System in order to provide incident assessment, planning, procurement, deployment, coordination and support operations to the Escambia County Emergency Response Team, and State Emergency Response Team officials to assure a timely and appropriate response to an emergency/disaster event.
3. The Pensacola Unit of the Florida National Guard has been an active member of the County's Disaster Committee for many years. These local representatives are knowledgeable of the working of the county EOC. However in an actual event, Guard Units from other areas of Florida may be sent to Escambia County with assigned missions. The mission leader will make contact with the appropriate agency responsible for the mission. Once the Guard is activated in Escambia County, they will supply a liaison to the county's EOC to ensure communication and coordination.
4. Procedures protocols and plans for disaster response activities are developed to govern staff operations at the Escambia Emergency Operations Center and in the field. These are in the form of the Comprehensive

Emergency Management Plan (CEMP), corresponding Appendices, and Standard Operating Procedures, which describe ESF-13 responsibilities. Periodic training and exercises are also conducted to enhance effectiveness.

5. In a large event requiring, State, Federal or mutual aid assistance, ESF-13 will work with its support agency counterparts to seek and procure, plan, coordinate and direct the use of any required assets.
6. Throughout the response and recovery periods, ESF-13 will evaluate and analyze information regarding humanitarian, security request for response, develop and update assessments of the military support service situation and status in the impact area, and do contingency planning to meet anticipated demands or needs.
7. When an event is focused in scope to a specific type or response mode technical and subject matter expertise may be provided by an appropriate person(s) from a supporting agency with skills pertinent to the type of event, who will advise and/or direct operations within the context of the Incident Command System structure.



**Incident Command System Structure: ESF 13 – Military Support**

## **B. ORGANIZATION**

### **1. COUNTY**

- a. During an activation of the County Emergency Operations Center, Florida National Guard support agency staff are integrated with the support agency staff to provide support that will allow for an appropriate, coordinated and timely response.
- b. During an emergency or disaster event, the primary and support agencies of ESF-13 will respond to the Emergency Services Branch Chief who reports to the Operations Section Chief under the overall direction of the Incident Commander.
- c. During the response phase, ESF-13 will evaluate and analyze information regarding military support service requests. Also, ESF-13 will develop and update assessments of the military support service status in the impact area and does contingency planning to meet anticipated demands and needs.
- d. Florida National Guard and Escambia County Department of Public Safety develop and maintain the overall ESF-13 Emergency Operations Plan and Standard Operating Procedures that govern response actions related to emergencies. However support agencies may develop and maintain their own similar documents for internal use, which must be compatible with and in support of the overall Emergency Operations Plan. All such documents will be in compliance with the National Response Plan, The National Incident Management System, the Incident Command System and the County Comprehensive Emergency Management Plan.

## **C. ALERTS/NOTIFICATIONS**

1. Upon activation of the CEMP, the Department of Public Safety will notify the point of contact for ESF-13 through multiple methods.
2. The Lead ESF 13 Coordinating Agency representative or designee will coordinate all activities of ESF-13.
3. Upon instructions to activate ESF-13, The Lead Coordinating Agency will implement procedures to notify and mobilize all personnel, facilities, and physical resources likely to be needed, based on the emergency circumstance.

## **D. ACTIONS**

Actions carried out by ESF-13 are grouped into several phases of emergency management: preparedness, response, recovery and mitigation. Each phase requires specific skills and knowledge to accomplish and requires significant cooperation and collaboration between all supporting agencies and the intended recipients of service. ESF-13 encompasses a full range of activities from training to the provision of field services. It also functions as a coordinator and, at times, assumes direct operational control of provided services. The following services may be provided:

- Assessment of Military Support Service needs and potential impacts.
- Military Support Service personnel.
- Military Support Service equipment and supplies.
- Humanitarian and Security support.
- Evacuation.

- Impact Assessment.
- Search and Rescue.
- Transportation of Supplies and Services.
- Provide and Operate Generators.
- Mass Feeding.
- Comfort Stations.
- Remove and Transport Debris.
- Water Purification.
- Base Camps for Emergency Workers.
- Aviation Operations.
- Law Enforcement and Security.
- Engineer Support.
- Civilian Acquired Skills.
- Communications.
- Clear Roads and Bridges.
- Emergency Medical Support.
- Emergency responder health and safety.
- Radiological/chemical/biological hazards.
- Mental health and crisis counseling for responders.
- Military Support Service Public Information and risk communication.
- Military Support Service Management, Command and control of assets.
- Military Support Service activities related to terrorist threats and/or events.
- Logistical Staging areas and Points of Distribution.
- Catastrophic incident and alternate Military Support Service facility support.

## **1. PREPAREDNESS ACTIONS**

- a. Actions and activities that develop military support service response capabilities may include planning, training, orientation sessions, and exercises for ESF-13 personnel (i.e., County, State, Regional, and Federal) and other emergency support functions that will respond with ESF-13. This involves the active participation on inter-agency preparedness organizations, which collaborate in such activities on a regular basis.
- b. Military Support Service will jointly address planning issues on an ongoing basis to identify response zones, potential staging areas, potential critical facilities, and establish specialized teams.
- c. Coordinate planning with ESF-13 support agencies, Regional Domestic Security Task forces, and other emergency support functions to refine operational objectives.
- d. Develop and refine procedures to be used in the following field surveys: Rapid Impact Assessment (i.e., recon), and other response service activities.
- e. Coordinate the training and exercise of EOC and response team members.
- f. Prepare and maintain emergency operating procedures, resource inventories, personnel rosters and resource mobilization information necessary for implementation of the responsibilities of the lead agency. Ensure lead agency personnel are trained in their responsibilities and duties.
- g. Develop and implement emergency response and military support service strategies.
- h. Develop and present training courses for ESF-13 personnel, provide information on critical facilities to the County Emergency Management and develop protocols for frequently provided services.

- i. Maintain liaison with support agencies.
- j. Participate in all hazards exercises involving ESF-13.
- k. Coordinate vulnerability analysis at critical facilities and make recommendations to improve the physical security.

## **2. RESPONSE ACTIONS**

- a. Coordinate operations at the ESF-13 office in the County Emergency Operations Center and/or at other locations as required.
- b. Establish and maintain a system to support on-scene direction and control and coordination with county EOC, Regional Domestic Security Task Force and State EOC.
- c. Resource Management and Logistical Support.
- d. Implementation of Impact Assessment Teams to determine post-storm impact to Emergency Services functional group resources and ability to perform Continuity of Operations of essential functions.
- e. Mutual Aid procedures to assist with supporting issues related to a terrorist event.
- f. Military Support Services to support RDSTF in the security mission of a terrorist attack.
- g. Preposition response resources when it is apparent that military support resources will be necessary. Relocate military support resources when it is apparent that they are endangered by the likely impacts of the emergency situation.
- h. Monitor and direct military support resources and response activities.
- i. Participate in EOC briefings, Incident Action Plans, Situation Reports and meetings.
- j. Coordinate with support agencies, as needed, to support emergency activities.
- k. Military Support Services may assist with emergency response and security missions.
- l. Military Support Services may assist with humanitarian missions of threatened areas of the County.
- m. Obtain State resources through the Logistics Section; coordinate all resources into the affected areas from designated staging areas.
- n. Coordinate with other County ESFs to obtain resources and to facilitate an effective emergency response among all participating agencies.

## **3. RECOVERY ACTIONS**

- a. The Emergency Services Branch Chief, in consultation with the requesting jurisdiction, may obtain additional military support resources via the Logistics section.
- b. The Florida National Guard serves as the lead agency for military support services coordination and support and will designate a liaison to the EOC from the Florida National Guard Regional Office and/or the Regional Domestic Security Task Force (RDSTF). The liaisons have been trained to carry out ESF-13 responsibilities and will function as coordinators, assessors, and operational personnel in support of EOC or field activities.

#### **4. MITIGATION ACTIONS**

- a. Provide personnel with the appropriate expertise to participate in activities designed to reduce or minimize the impact of future disasters.

#### **E. DIRECTION AND CONTROL**

1. ESF-13 complies with the National Response Plan, the National Incident Management System and uses the Incident Command System composed of Planning, Operations, Logistics and Finance/Administration Sections to manage its emergency/disaster responsibilities. The Florida National Guard serves as the focal point for ESF-13 activities. It is responsible for ensuring that all appropriate program departments, support agencies, other Emergency Support Functions and other private voluntary agencies have knowledge about the system and ESF-13 expectations, as well as coordinate and cooperate efficiently during an event.
2. The ESF-13 system operates in two arenas; 1) the county Emergency Operations Center; 2) Field locations.
3. During emergency activations, all management decisions regarding County or regional response are made at the County Emergency Operations Center by the ESF-13 commander.
4. A staffing directory and the ESF-13 Emergency Operations Plan, its accompanying Appendices and Standard Operating Procedures are maintained by the Florida National Guard with status of the call lists updated at least monthly and all other documents at least annually.
5. All military support field personnel coordinate all activities with the ESF-13 desk in the County Emergency Operations Center.

#### **F. RESPONSIBILITIES**

##### **1. PRIMARY AGENCY – FLORIDA NATIONAL GUARD**

- a. Provide leadership in directing, coordinating and integrating overall County efforts to provide Military Support Service assistance to affected areas and populations.
  - RIAT Recon Mission
  - Security Support to State and Local Law Enforcement
  - Humanitarian Support
- b. Provide liaison to the County EOC to provide information and status reports to and from the ESF 13 desk as to operational support being provided to the EOC.
- c. All requests for National Guard resources and support will go through the Logistics Section, but any pre-planning and pre-staging before State orders are processed will be accomplished utilizing the liaison as the ESF 13 desk.
- d. Coordinate all ESF support agency activities and information for EOC briefings and Incident Action plan development.

##### **2. SUPPORT AGENCIES**

- a. Support agencies will provide assistance to the ESF 13 with services, staff, equipment, and supplies that compliment the entire emergency response effort to accomplish the missions at hand in support of County response and recovery needs.
- b. The Department of Public Safety will provide EOC support, conduct briefings, direct needs assessments, distribute key information, and serve as liaison to the State EOC to request resources.
- c. Escambia County Public Safety Department maintains copies of the Florida National Guard operations plans for military support to civil authorities.

#### **G. FINANCIAL MANAGEMENT**

1. During a response, each agency/department is responsible for recording and tracking its own expenditures and seeking reimbursement from the appropriate resource after the event.
2. Disaster expenses will be summarized by all agencies and coordinated through their ESF's and provided to the Finance section for informational purposes only to document total disaster impacts to the community.

#### **H. REFERENCES AND AUTHORITIES**

- State ESF-13